

Department of Planning, Housing, & Community Development

Mayor, Richard C. David Director, Dr. Juliet Berling

STAFF REPORT

TO: Planning Commission Members

FROM: Planning, Housing and Community Development

DATE: May 11, 2015

SUBJECT: 110 Fairview Avenue (5 Merrick Street); Series A Site Plan Review and Special Use Permit

TAX ID: 145.63-1-21 CASE: 2015-23

A. REVIEW REQUESTED

The applicant has submitted an application to construct a two-story women's residence at an existing chemical dependency treatment center. The proposed building will replace an existing women's residence building, which will cease to be used as a residential facility. The property is located in the R-3, Residential Multi Unit Dwelling District. The proposed use is Alcohol or Drug User Community Support Residences, which requires a Special Use Permit from the Planning Commission. In addition, per Section 410-36 (A) all new construction requires Series A Site Plan Review.

B. STANDARDS FOR APPROVAL OF SITE PLANS

Listed below are the *Standards for approval of site plans* found in Article IX of the Zoning Ordinance. In reviewing a Series A Site Plan application, the Planning Commission is guided by the existing characteristics and conditions of the site, its surroundings, and the particular requirements of the Applicant. Elements of concern include, but are not limited to the following:

- Movement of vehicles and people
- Public safety
- Off-street parking and service
- Lot size, density, setbacks, building size, coverage and height
- Landscaping, site drainage, buffering, views or visual character
- Signs, site lighting
- Operational characteristics
- Architectural features, materials and colors
- Compatibility with general character of neighborhood
- Other considerations that may reasonably be related to health, safety, and general welfare

In addition, the general requirements for Special Use Permit approvals, described in Section 410-40 must be complied with. These requirements are as follows:

- 1. That the land use or activity is designed, located, and operated so as to protect the public health, safety, and welfare.
- 2. That the land use or activity will encourage and promote a suitable and safe environment for the surrounding neighborhood and will not cause substantial injury to the value of other property in the neighborhood.
- 3. That the land use or activity will be compatible with existing adjoining development and will not adversely change the established character or appearance of the neighborhood.
- 4. That effective landscaping and buffering is provided as may be required by the Planning Commission. To this end, parking areas and lot areas not used for structures or access drives shall be improved with grass, shrubs, trees, and other forms of landscaping, the location and species of which shall be specified on the site plan.
- 5. That a site plan shall be approved in accordance with applicable provisions of Article IX of the Zoning Ordinance.
- 6. That adequate off-street parking and loading are provided in accordance with Article X of the Zoning Ordinance or other requirements as may be set forth in Section 806, and egress and ingress to parking and loading areas are so designed as to minimize the number of curb cuts and not unduly interfere with traffic or abutting streets.
- 7. That site development shall be such as to minimize erosion and shall not produce increased surface water runoff onto abutting properties.
- 8. That existing public streets and utilities servicing the project shall be determined to be adequate.
- 9. That significant existing vegetation shall be preserved to the extent practicable.
- 10. That adequate lighting of the site and parking areas is provided and that exterior lighting sources are designed and located so as to produce minimal glare on adjacent streets and properties.
- 11. That the land use or activity conforms with all applicable regulations governing the zoning district where it is to be located, and with performance standards set forth in Section 503 of the Zoning Ordinance, except as such regulations and performance standards may be modified by the Planning Commission or by the specific provisions of Section 806. Notwithstanding the above, the Planning Commission shall not be authorized to modify the land use regulations of the Zoning Ordinance.

C. SITE REVIEW

5 Merrick Street is a 2.48 acre site located on Fairview Avenue between Merrick Street and Clapham Street. There is an existing chemical dependency recovery service center located at the site. The center includes an existing women's residence with 12 beds (which will no longer be used) a men's residence with 24 beds, and a third residential facility with 6 beds. The proposed new women's residential facility will be on the north side of the site and will house 18 patients. The property is located in the R-3, Residential Multi Unit Dwelling District.

Land use in the vicinity of 110 Fairview Avenue is predominately single family residential and vacant land, with the exception of a multi-family residential community to the east and a public utility facility to the northwest.

E. PREVIOUS ZONING BOARD & PLANNING COMMISSION ACTIVITY

<u>50 Clapham Street</u>: on June 7, 2007, the Planning Commission approved an application to construct twenty-eight one-bedroom units and four two-bedroom units in a total of seven buildings on an undeveloped parcel.

F. ENVIRONMENTAL IMPACT

SEQR EAF Part 2 - Impact Assessment. The Lead Agency (Planning Commission) is responsible for the completion of Part 2. Answer all of the following questions in Part 2 using the information contained in Part 1 and other materials submitted by the project sponsor or otherwise available to the Planning Commission. When answering the questions the Planning Commission should be guided by the concept "Have our responses been reasonable considering the scale and context of the proposed action?"

	NO, OR SMALL IMPACT MAY OCCUR	MODERATE TO LARGE IMPACT MAY OCCUR
Will the proposed action create a material conflict with an adopted land use plan or zoning regulations?	x	
Will the proposed action result in a change in the use or intensity of use of land?	x	
Will the proposed action impair the character or quality of the existing community?	x	
Will the proposed action have an impact on the environmental characteristics that caused the establishment of a Critical Environmental Area (CEA)?	x	
Will the proposed action result in an adverse change in the existing level of traffic or affect existing infrastructure for mass transit, biking or walkway?	x	
Will the proposed action cause an increase in the use of energy and it fails to incorporate reasonably available energy conservation or renewable energy opportunities?	x	
Will the proposed action impact existing:		
A. public / private water supplies?	x	
B. public / private wastewater treatment utilities?		
Will the proposed action impair the character or quality of important historic, archaeological, architectural or aesthetic resources?	x	
Will the proposed action result in an adverse change to natural resources (e.g., wetlands, waterbodies, groundwater, air quality, flora and fauna)?	x	
Will the proposed action result in an increase in the potential for erosion, flooding or drainage Problems?	×	
Will the proposed action create a hazard to environmental resources or human health?	x	

EAF Part 3 - Determination of significance. For every question in Part 2 that answered "moderate to large impact may occur", or if there is a need to explain why a particular element of the proposed action may or will not result in a significant adverse environmental impact, please complete Part 3. Part 3 should, in sufficient detail, identify the impact, including any measures or design elements that have been included by the project sponsor to avoid or reduce impacts. Part 3 should also explain how the lead agency determined

that the impact may or will not be significant. Each potential impact should be assessed considering its setting, probability of occurring, duration, irreversibility, geographic scope and magnitude. Also consider the potential for short-term, long-term and cumulative impacts.

- If the Planning Commission determines that the proposed action may result in one or more potentially large or significant adverse impacts an environmental impact statement is required.
- The Planning Commission may issue a Negative Declaration if it is determined that the proposed action will not result in any significant adverse environmental impacts.

H. STAFF FINDINGS

The Planning Commission must determine if the requirements of Section 410-47 for a <u>Series A Site Plan</u> Review have been met.

H. ENCLOSURES

Enclosed are copies of the site plan, the application and site photos.